

## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

## State Capitol Building Des Moines, Iowa 50319-0004

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**NEWS RELEASE** 

		Contact: Andy Meiser
FOR RELEASE	June 21, 2013	515/281-5834

The Office of Auditor of State today released an audit report on the City of Central City, Iowa.

The City's receipts totaled \$1,407,579 for the year ended June 30, 2012. The receipts included \$336,311 from charges for service, \$323,225 from operating grants, contributions and restricted interest, \$291,788 in property tax, \$202,917 from tax increment financing, \$148,899 from local option sales tax, \$7,656 from unrestricted interest on investments, \$85,000 from sewer bond proceeds and \$11,783 from other general receipts.

Disbursements for the year totaled \$2,460,656, and included \$1,022,005 for capital projects, \$447,377 for debt service and \$215,698 for public works. Also, disbursements for business type activities totaled \$298,260.

A copy of the audit report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="http://auditor.iowa.gov/reports/1221-0541-B00F.pdf">http://auditor.iowa.gov/reports/1221-0541-B00F.pdf</a>.

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#### CITY OF CENTRAL CITY

# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

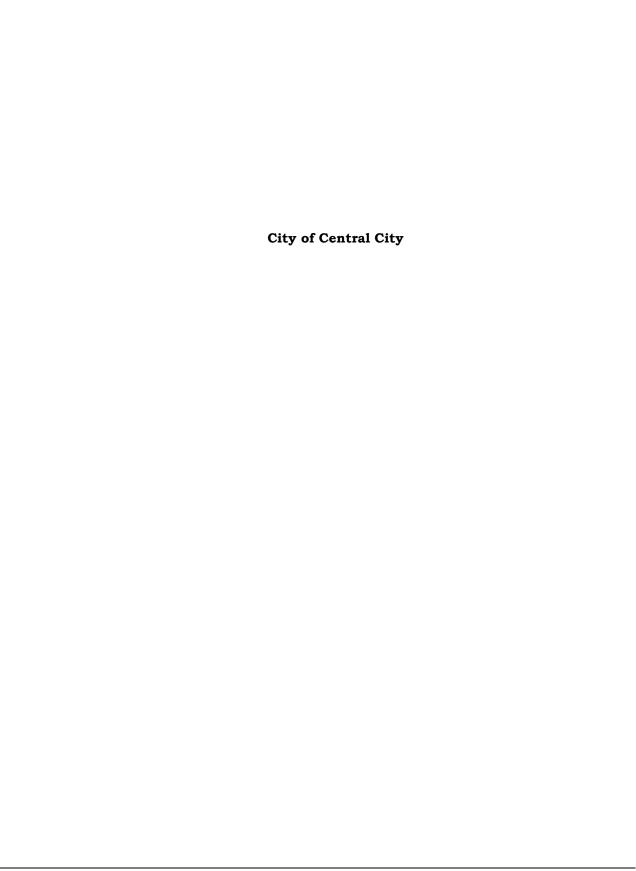
**JUNE 30, 2012** 

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## Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	(Before January 2012)	
Don Gray	Mayor	Jan 2012
Jason Levenhagen Mike Robinson Chris Arthur Michelle Curtis Ray Taylor LaNeil McFadden	Council Member Council Member Council Member Council Member Council Member Council Member	Jan 2012 Jan 2012 Jan 2014 Jan 2014 Jan 2014
William J. Sueppel	Attorney	Indefinite
	(After January 2012)	
Don Gray	Mayor	Jan 2016
Chris Arthur Michelle Curtis Ray Taylor Jason Levenhagen Mike Robinson	Council Member Council Member Council Member Council Member Council Member	Jan 2014 Jan 2014 Jan 2014 Jan 2016 Jan 2016
LaNeil McFadden	City Administrator	Indefinite
William J. Sueppel	Attorney	Indefinite





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#### Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Central City, Iowa, as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Central City's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Also, as permitted by the Code of Iowa, the accounting records of the City have not been audited for all prior years. Accordingly, we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2011.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to verify the distribution by fund of the total fund balance at July 1, 2011, as discussed in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Central City as of June 30, 2012, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 31, 2013 on our consideration of the City of Central City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Central City's basic financial statements. The supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to verify the distribution by fund of the total fund balance at July 1, 2011, as discussed in the third paragraph, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Central City's basic financial statements. Management's Discussion and Analysis and the budgetary comparison information on pages 7 through 12 and 28 through 30 are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statement and, accordingly, we do not express an opinion or provide any assurance on it.

WARREN G JENKINS, CPA Chief Deputy Auditor of State

May 31, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Central City provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

Because the City is not required to be audited annually, much of the information is not easily comparable to prior years. Comparative data has been provided if available.

#### **2012 FINANCIAL HIGHLIGHTS**

- The cash basis net assets of the City's governmental activities decreased 61%, or approximately \$1,110,000, due to increased disbursements for capital projects in fiscal year 2012.
- The cash basis net assets of the City's business type activities increased 47.8%, or approximately \$57,000, due to increased water and sewer rates and decreased disbursements in fiscal year 2012.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

#### BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the City's sewer system. These activities are financed primarily by user charges.

#### Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Water and Sewer Funds, considered to be major funds of the City.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

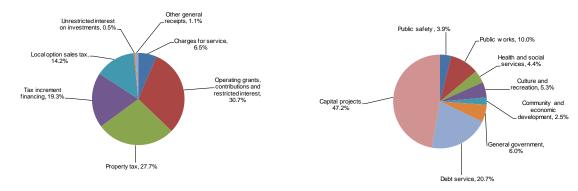
#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased 61%, or \$1,110,415 from a year ago. The analysis that follows focuses on the changes in cash basis net assets of governmental activities.

Changes in Cash Basis Net Assets of Governmental A		ear ended
		ne 30, 2012
Receipts:		
Program receipts:		
Charges for service	\$	68,250
Operating grants, contributions and restricted interest		323,225
General receipts:		
Property tax		291,788
Tax increment financing		202,917
Local option sales tax		148,899
Unrestricted interest on investments		5,119
Other general receipts  Total receipts		11,783 1,051,981
1 otal receipts		1,031,961
Disbursements:		
Public safety		83,419
Public works		215,698
Health and social services		94,833
Culture and recreation		115,541
Community and economic development		54,577
General government		128,946
Debt service		447,377
Capital projects		1,022,005
Total disbursements		2,162,396
Change in cash basis net assets		(1,110,415)
Cash basis net assets beginning of year		1,822,140
Cash basis net assets end of year	\$	711,725

#### Receipts by Source

#### Disbursements by Function



Changes in Cash Basis Net Assets of Busines	s Type Activities
	Year ended
	June 30, 2012
Receipts:	
Program receipts:	
Charges for service:	
Water	\$ 127,422
Sewer	140,639
General receipts:	
Unrestricted interest on investments	2,537
Bond proceeds	85,000
Total receipts	355,598
Disbursements:	
Water	87,509
Sewer	210,751
Total disbursements	298,260
Change in cash basis net assets	57,338
Cash basis net assets beginning of year	119,987
Cash basis net assets end of year	\$ 177,325

#### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Central City completed the year, its governmental funds reported a combined fund balance of \$711,725, a decrease of \$1,110,415 below last year's total of \$1,822,140. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$44,251 over the prior year to \$297,156. The increase was due to an increase in local option sales tax over the prior year. The City intends to use these receipts to help offset future property tax increases.
- The Special Revenue, Road Use Tax Fund cash balance was \$16,754 at the end of the fiscal year, a decrease of \$4,588 from the previous year. The decrease was due to an increase in street seal coating.
- The Special Revenue, Urban Renewal Tax Increment Fund cash balance was \$133,247 at the end of the fiscal year, a decrease of \$87,329 from the previous year. The decrease was the result of development activity and transfers to the Debt Service Fund to repay tax increment financing (TIF) debt.
- The Debt Service Fund did not have a cash balance at year end. Transfers to the Debt Service Fund equaled the debt service payments for the fiscal year.
- The Capital Projects Fund cash balance decreased \$1,071,298 from the prior year to \$89,776 at the end of the fiscal year. This decrease was primarily due to Main Street East construction project disbursements during the year.

#### INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance increased \$39,949 to \$109,743 during the fiscal year.
- The Enterprise, Sewer Fund cash balance increased \$17,389 to \$67,582 during the fiscal year.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the City amended its budget once. The amendment was approved on April 11, 2012 and resulted in an increase in various disbursement functions and in receipts, primarily relating to the issuance of \$85,000 of general obligation sanitary sewer bonds.

The City's receipts were \$67,714 more than budgeted. This was primarily due to an increase in intergovernmental receipts.

Even with the budget amendment, total disbursements were \$4,482 more than the amended budget. However, actual disbursements for the general government, community and economic development and capital projects functions were \$13,064, \$32,423 and \$27,995 respectively, less than the amended budget. This was primarily due to general government civic center maintenance and Central City beautification not expending as planned, community and economic development not receiving a grant for main street construction and capital projects not purchasing new equipment.

The City exceeded the amounts budgeted in the public works, health and social services, debt service and business type activities functions for the year ended June 30, 2012 due to the public works department seal coating a greater amount of streets than anticipated, health and social services senior dining mileage reimbursement and food prices increased, not budgeting enough for debt service and the business type activities water and sewer capital funds not being budgeted.

#### **DEBT ADMINISTRATION**

At June 30, 2012, the City had \$2,579,366 of bonds/notes outstanding, compared to \$2,900,047 last year, as shown below.

Outstanding Debt at Year-End			
	June 30,		
	2012 20		
General obligation bonds/notes	\$	1,855,000	2,165,000
Revenue notes		724,366	735,047
Total	\$	2,579,366	2,900,047

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$1,855,000 is below its constitutional debt limit of \$3,053,338.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Central City's elected and appointed officials and citizens considered many factors when setting the fiscal year 2013 budget, tax rates and fees charged for various City activities.

These indicators were taken into account when adopting the budget for fiscal year 2013. Amounts available for appropriation in the operating budget are \$1,752,983, a decrease of 25% from the final fiscal year 2012 budget. The City has added no major new programs or initiatives to the fiscal year 2013 budget.

If these estimates are realized, the City's budgeted cash balance is expected to decrease approximately \$7,600 by the close of fiscal year 2013.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact LaNeil McFadden, City Administrator, 137 4th Street N, Central City, Iowa 52214.



#### Statement of Activities and Net Assets - Cash Basis

#### As of and for the year ended June 30, 2012

			Progra	m Receipts
				Operating Grants,
				Contributions
			Charges for	and Restricted
	Dis	bursements	Service	Interest
Functions/Programs:				
Governmental activities:				
Public safety	\$	83,419	3,527	38,227
Public works		215,698	61,907	119,228
Health and social services		94,833	-	136,782
Culture and recreation		115,541	713	28,988
Community and economic development		54,577	2,103	-
General government		128,946	-	-
Debt service		447,377	-	-
Capital projects		1,022,005	-	_
Total governmental activities		2,162,396	68,250	323,225
Business type activities:				
Water		87,509	127,422	-
Sewer		210,751	140,639	
Total business type activities		298,260	268,061	
Total	\$	2,460,656	336,311	323,225

#### General Receipts:

Property and other city tax levied for general purposes

Tax increment financing

Local option sales tax

Unrestricted interest on investments

Bond proceeds

Miscellaneous

Total general receipts

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

#### **Cash Basis Net Assets**

Restricted:

Streets

Urban renewal purposes

Debt service

Capital projects

Other purposes

Unrestricted

#### Total cash basis net assets

See notes to financial statements.

Net (Disbursements) Receipts and
Changes in Cash Basis Net Assets

(41,665)   - (41,665)   (34,563)   - (34,563)   41,949   - (41,949)   (85,840)   - (85,840)   (52,474)   - (128,946)   - (128,946)   (447,377)   - (447,377)   - (1,022,005)   - (1,022,005)   - (1,770,921)   - (1,770,921)   - (1,770,921)   - (1,770,921)   - (1,770,921)   - (30,199)   (30,199)   (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)   (1,801,120)     (1,770,921)   (30,199)   (1,801,120)   (1,801,120)   (1,801,120)     (1,801,120)   (1,		Governmental	Business Type	T-4-1
(34,563)       -       (34,563)         41,949       -       41,949         (85,840)       -       (85,840)         (52,474)       -       (52,474)         (128,946)       -       (128,946)         (447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       -       39,913       39,913         -       -       (70,112)       (70,112)         -       -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         1		Activities	Activities	Total
(34,563)       -       (34,563)         41,949       -       41,949         (85,840)       -       (85,840)         (52,474)       -       (52,474)         (128,946)       -       (128,946)         (447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       -       39,913       39,913         -       -       (70,112)       (70,112)         -       -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         1				
41,949       -       41,949         (85,840)       -       (85,840)         (52,474)       -       (52,474)         (128,946)       -       (128,946)         (447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       -       39,913       39,913         -       -       (70,112)       (70,112)         -       -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,982         40,		(41,665)	-	(41,665)
(85,840)       -       (85,840)         (52,474)       -       (52,474)         (128,946)       -       (128,946)         (447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       39,913       39,913         -       (70,112)       (70,112)         -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776		(34,563)	-	(34,563)
(52,474)       -       (52,474)         (128,946)       -       (128,946)         (447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       39,913       39,913         -       (70,112)       (70,112)         -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481 <td></td> <td>41,949</td> <td>-</td> <td>41,949</td>		41,949	-	41,949
(128,946)       -       (128,946)         (447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       39,913       39,913         -       (70,112)       (70,112)         -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		(85,840)	-	(85,840)
(447,377)       -       (447,377)         (1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       39,913       39,913         -       (70,112)       (70,112)         -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		(52,474)	-	(52,474)
(1,022,005)       -       (1,022,005)         (1,770,921)       -       (1,770,921)         -       39,913       39,913         -       (70,112)       (70,112)         -       (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		(128,946)	-	(128,946)
(1,770,921)       - (1,770,921)         - 39,913       39,913         - (70,112)       (70,112)         - (30,199)       (30,199)         (1,770,921)       (30,199)       (1,801,120)         291,788       - 291,788         202,917       - 202,917         148,899       - 148,899         5,119       2,537       7,656         - 85,000       85,000         11,783       - 11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       - 16,754         133,247       - 133,247         40,810       - 40,810         89,776       - 89,776         133,982       - 133,982         297,156       177,325       474,481		(447,377)	-	(447,377)
- 39,913 39,913 - (70,112) (70,112)  - (30,199) (30,199)  (1,770,921) (30,199) (1,801,120)  291,788 - 291,788 202,917 - 202,917 148,899 - 148,899 5,119 2,537 7,656 - 85,000 85,000 11,783 - 11,783  660,506 87,537 748,043  (1,110,415) 57,338 (1,053,077) 1,822,140 119,987 1,942,127  \$ 711,725 177,325 889,050  \$ 16,754 - 16,754 133,247 - 133,247 40,810 - 40,810 89,776 - 89,776 133,982 - 133,982 297,156 177,325 474,481		(1,022,005)	-	(1,022,005)
- (70,112) (70,112) - (30,199) (30,199) (1,770,921) (30,199) (1,801,120)  291,788 - 291,788 202,917 - 202,917 148,899 - 148,899 5,119 2,537 7,656 - 85,000 85,000 11,783 - 11,783 660,506 87,537 748,043 (1,110,415) 57,338 (1,053,077) 1,822,140 119,987 1,942,127 \$ 711,725 177,325 889,050  \$ 16,754 - 16,754 133,247 - 133,247 40,810 - 40,810 89,776 - 89,776 133,982 - 133,982 297,156 177,325 474,481		(1,770,921)	-	(1,770,921)
- (70,112) (70,112) - (30,199) (30,199) (1,770,921) (30,199) (1,801,120)  291,788 - 291,788 202,917 - 202,917 148,899 - 148,899 5,119 2,537 7,656 - 85,000 85,000 11,783 - 11,783 660,506 87,537 748,043 (1,110,415) 57,338 (1,053,077) 1,822,140 119,987 1,942,127 \$ 711,725 177,325 889,050  \$ 16,754 - 16,754 133,247 - 133,247 40,810 - 40,810 89,776 - 89,776 133,982 - 133,982 297,156 177,325 474,481			20.012	20.010
-     (30,199)     (30,199)       (1,770,921)     (30,199)     (1,801,120)       291,788     -     291,788       202,917     -     202,917       148,899     -     148,899       5,119     2,537     7,656       -     85,000     85,000       11,783     -     11,783       660,506     87,537     748,043       (1,110,415)     57,338     (1,053,077)       1,822,140     119,987     1,942,127       \$ 711,725     177,325     889,050       \$ 16,754     -     133,247       40,810     -     40,810       89,776     -     89,776       133,982     -     133,982       297,156     177,325     474,481		-	,	,
(1,770,921)       (30,199)       (1,801,120)         291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481	_	-		
291,788       -       291,788         202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481	_	-		
202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481	_	(1,770,921)	(30,199)	(1,801,120)
202,917       -       202,917         148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481				
148,899       -       148,899         5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		291,788	-	291,788
5,119       2,537       7,656         -       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		202,917	-	202,917
-       85,000       85,000         11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		148,899	-	148,899
11,783       -       11,783         660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		5,119	2,537	7,656
660,506       87,537       748,043         (1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		-	85,000	
(1,110,415)       57,338       (1,053,077)         1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481	_	11,783	_	11,783
1,822,140       119,987       1,942,127         \$ 711,725       177,325       889,050         \$ 16,754       -       16,754         133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481		660,506	87,537	748,043
\$ 711,725 177,325 889,050 \$ 16,754 - 16,754 133,247 - 133,247 40,810 - 40,810 89,776 - 89,776 133,982 - 133,982 297,156 177,325 474,481		(1,110,415)	57,338	(1,053,077)
\$ 16,754 - 16,754 133,247 - 133,247 40,810 - 40,810 89,776 - 89,776 133,982 - 133,982 297,156 177,325 474,481		1,822,140	119,987	1,942,127
133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481	\$	711,725	177,325	889,050
133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481				
133,247       -       133,247         40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481	\$	16,754	_	16,754
40,810       -       40,810         89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481			_	
89,776       -       89,776         133,982       -       133,982         297,156       177,325       474,481			-	
133,982       -       133,982         297,156       177,325       474,481		·	-	
297,156 177,325 474,481			-	
			177,325	
	\$	711,725	177,325	889,050

## Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2012

		Specia	l Revenue
		Road	
		Use	Renewal
	General	Tax	Tax Increment
Receipts:			
Property tax	\$ 240,987	_	_
Tax increment financing	-	_	202,917
Local option sales tax	148,899	-	-
Licenses and permits	10,173	-	-
Use of money and property	11,705	-	378
Intergovernmental	111,888	119,228	-
Charges for service	62,620	-	-
Miscellaneous	7,266	-	-
Total receipts	593,538	119,228	203,295
Disbursements:			
Operating:	<b>7.1 7</b> 00		
Public safety	51,782	-	-
Public works	70,991	123,816	-
Health and social services	84,212	-	-
Culture and recreation	108,047	-	47.565
Community and economic development	7,012	-	47,565
General government	115,885	-	-
Debt service	-	-	-
Capital projects	- 407.000	- 100.016	-
Total disbursements	437,929	123,816	47,565
Excess (deficiency) of receipts over (under) disbursements	155,609	(4,588)	155,730
Other financing sources (uses):			
Operating transfers in	-	-	50,000
Operating transfers out	(111,358)	-	(293,059)
Total other financing sources (uses)	(111,358)	-	(243,059)
Change in cash balances	44,251	(4,588)	(87,329)
Cash balances beginning of year	252,905	21,342	220,576
Cash balances end of year	\$ 297,156	16,754	133,247
Cash Basis Fund Balances			
Restricted for:			
Streets	\$ -	16,754	-
Urban renewal purposes	-	-	133,247
Debt Service	-	-	-
Capital projects	-	-	-
Other purposes	-	-	-
Unassigned	297,156		
Total cash basis fund balances	\$ 297,156	16,754	133,247
See notes to financial statements.			

Debt	Capital		
Service	Projects	Nonmajor	Total
-	-	50,801	291,788
-	-	-	202,917
-	-	-	148,899
-	-	-	10,173
-	707	718	13,508
-	-	44,755	275,871
-	-	- 29 020	62,620 46,205
	707	38,939 135,213	1,051,981
	707	133,213	1,031,961
		21 (27	00 410
-	-	31,637 20,891	83,419 215,698
_	_	10,621	94,833
_	_	7,494	115,541
_	_	-	54,577
-	-	13,061	128,946
404,417	-	42,960	447,377
-	1,022,005	-	1,022,005
404,417	1,022,005	126,664	2,162,396
(404,417)	(1,021,298)	8,549	(1,110,415)
404,417	-	-	454,417
	(50,000)	-	(454,417)
404,417	(50,000)	-	
-	(1,071,298)	8,549	(1,110,415)
	1,161,074	166,243	1,822,140
	89,776	174,792	711,725
-	-	-	16,754
-	-	40.010	133,247
-	- 89,776	40,810	40,810 89,776
-	09,770	133,982	133,982
-	-	100,904	297,156
	89,776	174,792	711,725
			·



## Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2012

	-		Enterprise	
		Water	Sewer	Total
Operating receipts:				
Charges for service	\$	127,422	140,639	268,061
Operating disbursements:				
Business type activities		87,509	89,629	177,138
Excess of operating receipts over				
operating disbursements		39,913	51,010	90,923
Non-operating receipts (disbursements):				
Interest on investments		36	2,501	2,537
General obligation bond proceeds		-	85,000	85,000
Debt service		-	(40,410)	(40,410)
Capital outlay		-	(80,712)	(80,712)
Net non-operating receipts (disbursements)		36	(33,621)	(33,585)
Change in cash balances		39,949	17,389	57,338
Cash balances beginning of year		69,794	50,193	119,987
Cash balances end of year	\$	109,743	67,582	177,325
Cash Basis Fund Balances				
Unrestricted	\$	109,743	67,582	177,325

See notes to financial statements.

#### Notes to Financial Statements

June 30, 2012

#### (1) Summary of Significant Accounting Policies

The City of Central City is a political subdivision of the State of Iowa located in Linn County. It was first incorporated in 1859 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water and sewer utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Central City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Central City (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational financial relationship with the City.

#### Blended Component Unit

The Central City Fire Department Volunteers, Inc. has been incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa for the purpose of providing volunteer rescue services and firefighting services to the Central City area. The corporation is legally separate from the City but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Linn County Assessor's Conference Board, City Assessor's

Conference Board, Linn County Emergency Management Commission, Linn County Landfill Commission and Linn County Joint E911 Service Board.

#### B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

#### Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the payment of debt for urban renewal projects.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities, with the exception of those financed through enterprise funds.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

#### C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by laws through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in the preceding classification.

## E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2012, disbursements exceeded the amounts budgeted in the public works, health and social services, debt service and business type activities functions.

#### (2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2012 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

#### (3) Bonds and Notes Payable

In November 2011, the City issued \$85,000 of general obligation sanitary sewer bonds to pay for the cost of improvements to the City's sewage treatment facilities.

Annual debt service requirements to maturity for general obligation bonds and revenue notes are as follows:

Year	General Obligation						_
Ending	Bonds		ds	Revenue	e Notes	Tota	ıl
June 30,		Principal	Interest	Principal	Interest	Principal	Interest
2013	\$	245,000	45,766	11,251	31,709	256,251	77,475
2014		205,000	42,435	11,756	31,204	216,756	73,639
2015		210,000	38,515	12,284	30,676	222,284	69,191
2016		220,000	33,745	12,754	30,206	232,754	63,951
2017		220,000	28,058	13,411	29,549	233,411	57,607
2018 - 2022		755,000	48,611	76,576	138,224	831,576	186,835
2023 - 2027		-	-	95,421	119,379	95,421	119,379
2028 - 2032		-	-	118,864	95,936	118,864	95,936
2033 - 2037		-	-	148,203	66,598	148,203	66,598
2038 - 2042		-	-	184,702	30,098	184,702	30,098
2043		-	-	39,144	883	39,144	883
Total	\$	1,855,000	237,130	724,366	604,462	2,579,366	841,592

#### Child Care Facility Revenue Notes

The City has pledged future customer receipts, net of specified operating disbursements, to repay \$790,000 of child care facility revenue notes issued in January 2004. Proceeds from the notes provided financing for the construction and furnishing of a child care facility. The notes are payable solely from customer net receipts and are payable through 2043. The total principal and interest remaining to be paid on the notes is \$1,328,828. For the current year, principal and interest paid and total customer net receipts were \$42,960 and \$44,886, respectively.

Annual principal and interest payments on the revenue notes are expected to require 96% of net receipts.

The resolution providing for the issuance of the revenue notes includes the following provisions:

- (a) The notes will only be redeemed from the future earnings of the ABC Childcare facility and the note holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made by ABC Childcare to a revenue note sinking account for the purpose of making the note principal and interest payments when due.
- (c) Additional monthly transfers shall be made to a reserve account until a specific minimum balance has been accumulated. This account is restricted for the purpose of paying, at maturity, principal or interest on the notes when insufficient money shall be available in the sinking account.
- (d) The source of payment is limited to revenues generated by the daycare facility and the notes do not constitute a general obligation of the City and should not be paid in any way from taxation.
- (e) The City is to enter into a Management and Use Payment Agreement with the Central City Community School District to provide for the use, management and operation of the daycare facility by the School. The agreement was signed on January 22, 2004.

#### (4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 5.38% of their annual covered salary and the City is required to contribute 8.07% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contribution to IPERS for the year ended June 30, 2012 was \$19,377, equal to the required contribution for the year.

#### (5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer health benefit plan which provides medial/prescription drug benefits for employees, retirees and their spouses. There are six active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 would pay the same premium for medical/prescription drug benefits as active employees.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$643 for single coverage, \$1,192 for 2-person coverage, and \$1,004 for family coverage. For the year ended June 30, 2012, the City contributed 80%, or \$26,999, and the employees contributed 20%, or \$6,563 to the plan for a total of \$33,562.

#### (6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, sick leave and compensatory time hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation, sick leave and compensatory time termination payments payable to employees at June 30, 2012, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation Sick leave Compensatory time	\$ 5,700 12,700 3,300
Total	<u>\$ 21,700</u>

These liabilities have been computed based on rates of pay in effect at June 30, 2012.

#### (7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2012 is as follows:

Transfer to	Transfer from	Amount
Debt Service	General	\$ 111,358
Debt Service	Special Revenue: Urban Renewal Tax Increment	293,059
Special Revenue:	Special Revenue:	
Urban Renewal Tax Increment	Capital Projects	50,000
Total		\$ 454,417

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### (8) Development Agreement

The City has entered into a development agreement to assist urban renewal projects.

The City agreed to rebate 65.29% of the incremental property tax paid by the developer in exchange for the construction of certain public improvements related to the development of housing. The incremental property tax to be received by the City under Chapter 403.19 of the Code of Iowa from the developer will be rebated for a period of fifteen years, beginning November 17, 1997. The total to be paid by the City under this agreement is not to exceed \$900,000.

During the year ended June 30, 2012, the City rebated \$38,565 of incremental property tax under this agreement. The maximum remaining balance for this agreement at June 30, 2012 was \$221,373.

#### (9) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (10) Construction Contract

The City entered into a contract totaling \$1,136,836 for the Main Street East Construction Project. The City made payments totaling \$226,459 in the prior year and \$831,014 during fiscal year 2012. The balance remaining on the contract at June 30, 2012 totaled \$79,363.

#### (11) Contract With Heritage Area Agency on Aging

The City is a subcontractor to the Heritage Agency on Aging of Kirkwood Community College. The City agreed to provide nutrition service at the facility located in Central City. The contractor reimbursed the City \$80,540 for actual expenses incurred under the terms of the contract for the year ended June 30, 2012.

**Other Information** 

## Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

## Other Information

## Year ended June 30, 2012

	Go	vernmental Funds Actual	Proprietary Funds Actual	Less Funds not Reuired to be Budgeted
Receipts:				_
Property tax	\$	291,788	-	-
Tax increment financing		202,917	-	-
Local option sales tax		148,899	-	-
Licenses and permits		10,173	-	-
Use of money and property		13,508	2,537	-
Intergovernmental		275,871	-	-
Charges for service		62,620	268,061	-
Miscellaneous		46,205	-	38,227
Total receipts		1,051,981	270,598	38,227
Disbursements:				
Public safety		83,419	-	31,637
Public works		215,698	-	-
Health and social services		94,833	-	-
Culture and recreation		115,541	-	-
Community and economic development		54,577	-	-
General government		128,946	-	-
Debt service		447,377	-	-
Capital projects		1,022,005	-	-
Business type activities		-	298,260	-
Total disbursements		2,162,396	298,260	31,637
Excess (deficiency) of receipts				
over (under) disbursements		(1,110,415)	(27,662)	6,590
Other financing sources, net		-	85,000	
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses		(1,110,415)	57,338	6,590
Balances beginning of year		1,822,140	119,987	5,382
Balances end of year	\$	711,725	177,325	11,972

See accompanying independent auditor's report.

	Budgeted A	mounts	Final to Total
Total —	Original	Final	Variance
291,788	285,877	285,877	5,911
202,917	213,000	213,000	(10,083)
148,899	117,457	117,457	31,442
10,173	3,725	3,725	6,448
16,045	17,950	17,950	(1,905)
275,871	233,829	233,829	42,042
330,681	336,700	336,700	(6,019)
7,978	8,100	8,100	(122)
1,284,352	1,216,638	1,216,638	67,714
51,782	57,976	57,976	6,194
215,698	201,541	211,541	(4,157)
94,833	83,691	92,691	(2,142)
115,541	107,797	127,797	12,256
54,577	87,000	87,000	32,423
128,946	132,010	142,010	13,064
447,377	374,818	415,818	(31,559)
1,022,005	1,050,000	1,050,000	27,995
298,260	239,704	239,704	(58,556)
2,429,019	2,334,537	2,424,537	(4,482)
(1,144,667)	(1,117,899)	(1,207,899)	63,232
85,000	-	85,000	-
(1,059,667)	(1,117,899)	(1,122,899)	63,232
1,936,745	1,851,524	1,851,524	85,221
877,078	733,625	728,625	148,453

#### Notes to Other Information - Budgetary Reporting

June 30, 2012

The budgetary comparison is presented as Other Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component unit. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$90,000. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2012, disbursements exceeded the amounts budgeted in the public works, health and social services, debt service and business type activities functions.



## Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2012

		Spec	
		nployee enefits	Building Trust
Receipts: Property tax Use of money and property Intergovernmental Miscellaneous Total receipts	\$ 	50,801 - - - - 50,801	- - - - -
Disbursements: Operating: Public safety Public works Health and social services Culture and recreation General government Debt service Total disbursements		20,891 10,621 6,228 13,061 - 50,801	- - 1,247 - - - 1,247
Change in cash balances		-	(1,247)
Cash balances beginning of year		-	96,872
Cash balances end of year	\$	-	95,625
Cash Basis Fund Balances Restricted for: Debt service Other purposes		-	- 95,625
Total cash basis fund balances	<u>\$</u>	_	95,625

Revenue					
		Fire			
Library	ABC	Department			
Trust	Daycare	Volunteers	Total		
_	-	-	50,801		
587	131	-	718		
-	44,755	-	44,755		
712	-	38,227	38,939		
1,299	44,886	38,227	135,213		
-	-	31,637	31,637		
-	-	-	20,891		
-	-	-	10,621		
19	-	-	7,494		
-	-	-	13,061		
	42,960	-	42,960		
19	42,960	31,637	126,664		
1,280	1,926	6,590	8,549		
25,105	38,884	5,382	166,243		
26,385	40,810	11,972	174,792		
-	40,810	-	40,810		
26,385	<u>-</u>	11,972	133,982		
26,385	40,810	11,972	174,792		

## Schedule of Indebtedness

## Year ended June 30, 2012

Obligation	Date of Issue	Interest Rates	Amount Originally Issued
General obligation bonds/notes:			
Corporate purpose and refunding notes	Jul 1, 2004	2.00-4.30 %	\$ 745,000
Street improvement bonds	June 24, 2009	1.50-4.10	900,000
Corporate purpose and refunding bonds	June 8, 2011	.50-2.75	1,270,000
Sanitary sewer bonds	Nov 9, 2011	.90-1.00	85,000
Total			
Revenue notes:			
Childcare center	Jan 22, 2004	4.50 %	\$ 500,000
Childcare center	Jan 22, 2004	4.25	290,000
Total			

See accompanying independent auditor's report.

	Balance	Redeemed	Issued	Balance	]
Interest	End of	ng During End		eginning	В
Paid	Year	Year	Year	of Year	
818	_	155,000	-	155,000	\$
25,858	655,000	85,000	-	740,000	
21,541	1,155,000	115,000	-	1,270,000	
410	45,000	40,000	85,000	=	
48,627	1,855,000	395,000	85,000	2,165,000	\$
20,885	459,199	6,655	_	465,854	\$
11,394	265,167	4,026	-	269,193	
32,279	724,366	10,681	-	735,047	\$

## Bond and Note Maturities

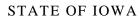
June 30, 2012

				neral Obligation			
		provement	and F	ate Purpose Refunding		ry Sewer	
	Issued Ju	ın 24, 2009	Issued	Jun 8, 2011	Issued Nov 9, 2011		
Year Ending June 30,	Interest Rates	Amount	Interest Rates	Amount	Interest Rates	Amount	Total
2013	2.80%	\$ 85,000	0.75%	\$ 115,000	1.00%	\$ 45,000	245,000
2014	3.20	85,000	1.00	120,000		·	205,000
2015	3.05	90,000	1.35	120,000		_	210,000
2016	3.75	95,000	1.70	125,000		_	220,000
2017	3.85	95,000	1.95	125,000		-	220,000
2018	4.00	100,000	2.20	130,000		-	230,000
2019	4.10	105,000	2.40	135,000		-	240,000
2020			2.55	140,000		-	140,000
2021			2.75	145,000		-	145,000
2022		_		-		-	-
2023		_		-		-	-
2024		_		-		-	-
2025		_		-		-	-
2026		_		-		-	-
2027		_		-		-	-
2028		-		-		-	-
2029		_		-		-	-
2030		_		-		-	-
2031		-		-		-	-
2032		_		-		-	-
2033		_		-		-	-
2034		-		-		-	-
2035		_		-			-
2036		_		-		-	-
2037		-		-		-	-
2038				-		-	
2039				-		-	
2040				-		-	
2041				-		-	-
2042		_		-		-	-
2043							
Total		\$ 655,000		\$ 1,155,000		\$ 45,000	1,855,000

See accompanying independent auditor's report.

Chi	ldcare	Chile	dcare	
Issued Ja	n 22, 2004	Issued Ja:	n 22, 2004	
Interest		Interest		
Rates	Amount	Rates	Amount	Total
4.50%	\$ 7,019	4.25%	\$ 4,232	11,251
4.50	7,341	4.25	4,415	11,756
4.50	7,678	4.25	4,606	12,284
4.50	7,977	4.25	4,777	12,754
4.50	8,398	4.25	5,013	13,411
4.50	8,783	4.25	5,230	14,013
4.50	9,187	4.25	5,457	14,644
4.50	9,559	4.25	5,667	15,226
4.50	10,048	4.25	5,939	15,987
4.50	10,510	4.25	6,196	16,706
4.50	10,992	4.25	6,465	17,457
4.50	11,453	4.25	6,721	18,174
4.50	12,024	4.25	7,036	19,060
4.50	12,576	4.25	7,341	19,917
4.50	13,154	4.25	7,659	20,813
4.50	13,720	4.25	7,971	21,691
4.50	14,388	4.25	8,337	22,725
4.50	15,049	4.25	8,698	23,747
4.50	15,741	4.25	9,075	24,816
4.50	16,433	4.25	9,452	25,885
4.50	17,219	4.25	9,878	27,097
4.50	18,010	4.25	10,306	28,316
4.50	18,837	4.25	10,753	29,590
4.50	19,681	4.25	11,207	30,888
4.50	20,607	4.25	11,705	32,312
4.50	21,553	4.25	12,212	33,765
4.50	22,543	4.25	12,741	35,284
4.50	23,569	4.25	13,288	36,857
4.50	24,662	4.25	13,869	38,531
4.50	25,795	4.25	14,470	40,265
4.50	24,693	4.25	14,451	39,144
	\$ 459,199		\$ 265,167	724,366

## OFFICE OF AUDITOR OF STATE





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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Central City, Iowa, as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated May 31, 2013. Our report on the financial statements, which were prepared in conformity with an other comprehensive basis of accounting, expressed qualified opinions since we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2011. Except as noted in the Independent Auditor's Report, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

The management of the City of Central City is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Central City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Central City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Central City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified a deficiency in internal control over financial reporting we consider to be a material weakness and other deficiencies we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Central City's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings as item (A) to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (B) and (C) to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Central City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Central City's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Central City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Central City and other parties to whom the City of Central City may report and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Central City during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

WARREN G. ENKINS, CPA Chief Deputy Auditor of State

May 31, 2013

#### Schedule of Findings

Year ended June 30, 2012

#### Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. For the City, one of two individuals has control over each of the following areas:
  - (1) Receipts collecting, depositing, journalizing, posting and reconciling.
  - (2) Disbursements check writing, signing and reconciling.
  - (3) Utilities billing, collecting and posting.
  - (4) Payroll preparation and distribution.

For the Central City Volunteer Fire Department, one individual has control over each of the following areas:

- (1) Receipts collecting, depositing, posting and reconciling.
- (2) Disbursements preparing, recording and reconciling.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City and the Volunteer Fire Department should review their control procedures to obtain the maximum internal control possible under the circumstances utilizing available personnel, including elected officials.

<u>Response</u> – We will review our control procedures to obtain the maximum internal control.

Conclusion – Response accepted.

(B) <u>Authorized Signature Cards</u> – Individuals no longer employed by the City are still listed as authorized signers on the signature cards held by the bank.

<u>Recommendation</u> – The City should update the signature cards anytime there is a change in employees involved with handling, recording and approval of City receipts and disbursements.

<u>Response</u> – The City will develop a policy to update the signature cards anytime there is a change in employment.

Conclusion - Response accepted

(C) <u>Computer System</u> – The City does not have a written disaster recovery plan for its computer system.

Recommendation – The City should develop a written disaster recovery plan.

<u>Response</u> – The City will develop a written disaster recovery plan for our computer system.

<u>Conclusion</u> – Response accepted.

## Schedule of Findings

Year ended June 30, 2012

#### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

#### Other Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> Disbursements during the year ended June 30, 2012 exceeded the amounts budgeted in the public works, health and social services, debt service and business type activities functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
  - <u>Recommendation</u> The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.
  - <u>Response</u> The City did amend the budget in May, but did not anticipate final disbursements correctly. In the future, the City will amend the budget before disbursements are made which exceed the budget.

<u>Conclusion</u> – Response accepted.

- (2) <u>Questionable Disbursements</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction		
Business Connection	Description	Amount	
Don Gray, Mayor, part owner		ф	040
of Strategic Print Solutions	Copier maintenance	\$	240

In accordance with Chapter 362.5(3)(k) of the Code of Iowa, the above transactions with Don Gray do not appear to represent a conflict of interest since the cumulative amount was less than \$2,500 during the year.

- (5) <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the City Council minutes but were not.
- (6) <u>Official Depositories</u> A resolution naming official depositories has been approved by the City. However, maximum deposit amounts for each bank were not included on the depository resolution.
  - Recommendation The City should adopt a new depository resolution which establishes maximum deposit amounts for each bank and ensure the official depositories adequately secure all uninsured deposits as required by Chapter 12C.2 of the Code of Iowa.

#### Schedule of Findings

#### Year ended June 30, 2012

<u>Response</u> – The City will adopt a new depository resolution which establishes maximum deposit amounts for each bank.

Conclusion - Response accepted.

- (7) <u>Revenue Notes</u> No instances of non-compliance with the revenue note resolutions were noted.
- (8) Payment of General Obligation Bonds Principal and interest on the City's general obligation sanitary sewer bonds were paid from the Enterprise, Sewer Fund. Chapter 384.4 of the Code of Iowa states, in part, "Moneys pledged or available to service general obligation notes, and received from sources other than property tax, must be deposited in the debt service fund."

<u>Recommendation</u> – The City should transfer from the Enterprise, Sewer Fund to the Debt Service Fund for future funding contributions. Payments on the bonds should be made from the Debt Service Fund as required.

<u>Response</u> – The City will strive to make payments from the Debt Service Fund and transfer from the appropriate fund.

<u>Conclusion</u> – Response accepted.

Staff

This audit was performed by:

Ronald D. Swanson, CPA, Manager Daniel L. Grady, Senior Auditor II Tyler L. Carter, Staff Auditor Kelsey J. Kranz, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State